1 Justice considerations in climate research

- 2 Caroline Zimm*1, Kian Mintz-Woo*1,2, Elina Brutschin1, Susanne Hanger-Kopp1,3, Roman Hoffmann1,
- 3 Jarmo S. Kikstra^{1,4,5}, Michael Kuhn¹, Jihoon Min¹, Raya Muttarak^{1,6}, Shonali Pachauri¹, Omkar Patange¹,
- 4 Keywan Riahi^{1,7}, Thomas Schinko¹
- 5 *These authors contributed equally to this work. Correspondence and requests for materials should be
- 6 addressed to zimmc@iiasa.ac.at and mintzwoo@ucc.ie

7 8

- ¹International Institute of Applied Systems Analysis, Laxenburg, Austria
- 9 ²Department of Philosophy and Environmental Research Institute, University College Cork, Ireland
- 10 ³Climate Policy Lab, Department for Environmental Systems Science, ETH Zürich, Zurich, Switzerland
- 11 ⁴The Grantham Institute for Climate Change and the Environment, Imperial College London, London, UK
- 12 ⁵Centre for Environmental Policy, Imperial College London, London, UK
- 13 ⁶Department of Statistical Sciences, University of Bologna, Bologna, Italy
- 14 ⁷University of Graz, Graz, Austria

15

- 16 Zimm, C. Mintz-Woo, K., Brutschin, E., Hanger-Kopp, S, Hoffmann, R., Kikstra, J.S., Kuhn, M., Min, J.,
- 17 Muttarak, R., Pachauri, Patange O., Riahi, K., Schinko, T. Justice considerations in climate research.
- 18 Nature Climate Change. (accepted).

- 20 Climate change and decarbonization raise complex justice questions researchers and policymakers must
- 21 address. Distribution of greenhouse gas emissions rights and mitigation efforts have dominated justice
- 22 discourses within scenario research, an integrative element of the Intergovernmental Panel on Climate
- 23 Change. However, the space of justice considerations is much larger. Currently, there is not a consistent
- 24 approach to comprehensively incorporate and examine justice considerations. Here, we propose a
- 25 conceptual framework grounded in philosophical theory for this purpose. We apply this framework to
- 26 climate mitigation scenarios literature as proof of concept, enabling a more holistic and
- 27 multidimensional investigation of justice. We identify areas of future research including new metrics of
- 28 service provisioning essential for human wellbeing.
- 29 The urgently required changes in human activity to tackle climate change and stay below 1.5°C come with
- 30 many justice implications¹. This has led to vivid public and scientific debates on the design of just
- 31 transitions^{2–4}, differentiated impacts, and responsibilities^{5,6}.

Different terms and indicators are used in the climate discourse to reflect diverse interpretations of justice. "Justice", "equity", and "fairness" are often used interchangeably even though they pertain to different conceptual levels⁷. This leads to a lack of clarity, consistency, and comparability. The absence of a broad shared understanding of justice makes communication between researchers and between researchers and users of research challenging^{8,9}, and can result in misinterpretation and misunderstandings between researchers and users, who might focus on different challenges and scales. 10 To help researchers and policymakers navigate the justice landscape, we introduce a justice framework that clarifies key concepts and terminology grounded in philosophical theory. The novelty does not predominantly consist in the philosophical structure, but in the cross-disciplinary translation, the clarity of exposition and ease of application. We aim to bridge disciplinary boundaries, introduce shared terminology, and raise awareness of justice considerations that so far have not gained sufficient attention. As a proof of concept, we apply the framework to mitigation scenario research that has informed and influenced global climate policymaking and target-setting¹¹. Scenarios are an integrative element across all working groups of the Intergovernmental Panel on Climate Change research domains and a way to explore plausible futures. This is a vital and influential literature to which we apply our justice framework. We explore to what extent existing literature captures key concepts and has contributed insights on diverse justice considerations. Implicit and explicit justice considerations underpinning mitigation scenarios call for such a framework¹². Justice is a moral issue important in and of itself. Furthermore, justice has been recognized as being conducive to more ambitious climate policy and its acceptability¹³⁻ ¹⁶. It is thus an urgent moral and practical concern for different disciplines working on decarbonization to explicitly consider it.

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

47

48

49

50

51

52

53

A justice framework to guide climate research and policy discussions

We propose a conceptual justice framework (Figure 1) that is rooted in philosophical theory^{17,18} for the interface of human wellbeing and climate change. Its purpose is to help researchers systematically identify which justice considerations are explicitly or implicitly invoked but does not aim at evaluating what is just or unjust.

When considering how to study climate justice, there are various policy contexts that are worth evaluating. Justice concerns have been highlighted, *inter alia*, as relevant to actions on climate mitigation, adaptation, and Loss & Damage. We call such domains of application the *areas of justice* (similar to what have been called "faces", "types" or "dimensions"⁶). In the climate literature, justice has been invoked to some extent about the scope of climate impacts and also about the appropriate actors for mitigation, but we believe that explicating climate justice concepts will allow us to move beyond these familiar burdensharing discussions. The importance of a development space for climate justice has been highlighted by many¹⁹, foremost scholars from low- and middle-income countries³.

This framework contains five *forms* (also called "dimensions" or "pillars"¹⁰) of justice (lower panel Figure 1): *Distributional justice*, applied to the sharing of scarce resources; *Procedural justice*, regarding who is involved and how decision-making and research is done; *Corrective justice*, involving responses, such as restoration or compensation, where restoration means setting a situation back to status quo and compensation means providing alternative means for achieving ends ("means displacement"), or addressing the losses involved in adopting new ends ("ends displacement")²⁰, to address or ameliorate historical wrongdoing;

Recognitional justice, responding to the historical or cultural identity of a particular group, with consideration of these differences reflected in choices and policy^{21,22}; and we add *Transitional justice*,^{23,24} used to discuss the dynamics of pathways. We follow Rawls'¹⁷ theory of justice in transitions, but note

that this is a distinct use of the term from how it is sometimes used in terms of responding to massive social historical harms.

To whom, or how far our duties of justice extend, determines the *scope* of justice, both temporally and spatially, which is relevant to all forms of justice. Temporally, a key question relates to the time span of investigation (e.g., across generations or cohorts) and how welfare should be compared over time. For modelled scenarios, this includes whether or how much the future should be weighed (e.g., through discounting). Temporal scope also relates to debates about how sustainability is linked with intergenerational justice²⁵.

Spatially, the question is how far the commitments of justice extend. A large spatial scope, for instance, would be *cosmopolitan* (with global scope or where justice applies to all humans); in contrast, a small spatial scope might be *domestic* or *regional*. While less commonly integrated into climate decision-making, many utilitarians have argued that the scope of justice should include non-humans²⁶. Indeed, this reinforces our general point: climate models tend to make similar justice assumptions and not explore the space of justice options. In fact, the common anthropocentric scope assumption in climate research is actually rejected by the vast majority of utilitarian philosophers. The scope could be widened to all beings capable of suffering (sentientism) or all living beings (biocentrism) instead of just human beings (anthropocentrism).

We begin with distributional justice, which quantitative scenarios are most concerned with. *Distributional justice* considerations are implicitly invoked across climate policy, but often not explicitly discussed^{17,26–28}. To explicate different accounts of distributional justice, we consider their a) metrics and b) patterns.

The first key aspect of distributional justice is the *metric* (or *currency*) of justice, i.e., which goods or services one analyses the distribution of. The metric is the morally relevant (set of) thing(s), but these might not be directly empirically observable, so *indicators* are often invoked as (imperfect) proxies. The

term "metric" is used differently across disciplines, sometimes interchangeably with "indicators". For instance, utility, welfare, or energy services might be morally relevant (metrics), but we may only be able to observe prices or consumption (indicators)^{9,29}.

99

100

101

102

103

104

105

106

107

108

109

110

111

112

113

114

115

116

117

118

119

120

121

We also focus on five influential patterns (also called "shapes" or "principles" 30) of justice that reflect how a metric is distributed: A utilitarian pattern maximizes total welfare, e.g. by selecting economically optimal pathways with assumptions about consumption's contribution to welfare. Utilitarianism, following the tradition of neoclassical economics, is often the default in climate policymaking and research, a default which is not always recognized or questioned. However, there may be good reasons to question it in this context³¹. The form of utilitarianism implicit in many climate contexts is discounted utilitarianism. While many philosophers reject discounted utilitarianism, there are multiple ways that it can be defended^{33,34}. Furthermore, utilitarianism is not always seen by philosophers as a pattern of justice, but we do here, because it is a distributional shape (also it is unmotivated that it is not always seen as a pattern of justice, since most philosophers see prioritarianism as a pattern of justice, and utilitarianism is structurally similar to prioritarianism). Egalitarian patterns strive to minimize differences among people by making sure that everyone receives the same quantity (e.g., caloric intake per capita, income, or even utility). In a prioritarian pattern, priority is given to those who are worst off. This priority could be absolute or gradual by adding weights to the metric that increase the moral importance of gains to less well-off individuals^{34–} ³⁶. Other recent philosophical debates include new patterns. The first is a *sufficientarian* pattern^{37–39} where priority is given to providing some threshold of goods or services in order to meet some minimum, basic, or decent level of human needs, for instance as indicated by decent living standards⁴⁰. The second is a limitarian pattern⁴¹, where limiting a metric below an upper limit (e.g., of consumption) is argued to be morally preferable. Initially justified for income or wealth⁴¹, this pattern could also potentially apply to other metrics of justice. This list of patterns is not exhaustive; neither are they necessarily mutually

exclusive as we will show in our application. All act as a potential guideline for a just distribution but there is reasonable disagreement about which is morally preferable and why.

Procedural justice relates to the way that policies, research, and decision-making are done and who is involved. While the philosophical literature has predominantly focused on procedural justice in terms of governance and policy-making, we extend these ideas to apply to the scientific process in order to explore how research could become procedurally just. In the context of research, some important ways that this form of justice could apply involve which tools and models scientists select and the ways that their conclusions are communicated, i.e., the science-policy and science-public interfaces.

The first question is whether the tools or models used allow us to recognize morally important implications. For instance, representative agent models might be too coarse-grained to understand the implications of policies on different socio-economic classes or sectors, leading to opacity of injustice. In this example, these conclusions have implications for distributional justice; the ways researchers investigate or the tools they select have implications for procedural justice.

The second question is whether the scientific contributions are effectively communicated. For instance, when communicating science-to-public, this will require packaging claims in ways that are accessible; when communicating science to policymakers, this will require explaining the limitations of conclusions while giving enough information to inform decision-making. This is important for procedural justice because social decisions and understanding ultimately depend on the methods or quality of communication. In both cases, scientists hold a position of trust and that should be reflected in these communication processes. Indeed, these kinds of issues may arise even amongst scientists, especially in interdisciplinary collaboration.

Recognitional justice²² can occur at many points, but most relevantly here, both at the research stage and at the policy implementation stage. At the research stage, recognitional justice relates to whether the

research reflects scientists, literature, and goals that connect with the contexts and particularities of stakeholder groups. Just as democratic processes ideally reflect the heterogeneity of the public, science should ideally cultivate diversity⁴³. There may be epistemic benefits, in the sense that diverse backgrounds can lead people to recognize different issues in research⁴²; more directly, there is symbolic value in having more of society feel ownership of or inclusion in the scientific process. At the policy implementation stage, recognitional justice requires that implementation of policies is sensitive to the specifics of those affected. For instance, can policies be communicated or coordinated by locally recognized leaders? Are variations in policy needed to reflect traditional ways of life or geographic needs? These contexts and specifics might be contemporary or historical but should be appropriately recognized and acknowledged.

Transitional justice builds on a thread of the justice literature involving how policies or actions can be sequenced, e.g., how unjust policies might be effective ways to promote overall just outcomes ^{17,24}. Unlike the historically-focused use of the term in the literature (where transitional justice denotes ways that societies can overcome historical trauma or atrocities), we use the term to indicate dynamic questions about approaching ideally just (or "end-state") goals. For instance, if a policy can be sequenced to take advantage of previous policy, this can be an area where transitional justice can be applied. More theoretically, we might be interested in how quickly a trajectory gets to a (distributively) just outcome or whether that trajectory goes through unjust states to ultimately arrive at a (distributively) just outcome.

when some use the term "social justice", they might be concerned with demographic and socioeconomic characteristics such as age⁴⁴, gender⁴⁵, race⁴⁶, or income or the intersectional or overlapping nature of (in)justices. These can be considered through appeals to historic wrongs or repression (corrective justice), current vulnerability or limitations on political power (procedural justice), or because a candidate distribution might be objectionable (distributional justice). While discussions of "social (in)justice" are pervasive in public policy, philosophers use this term less commonly because it is too diffuse. However,

The framework is not exhaustive but is flexible and can incorporate many issues of (in)justice. For instance,

once the meanings are disentangled, we believe many uses of the term align with these different forms

170 of justice.

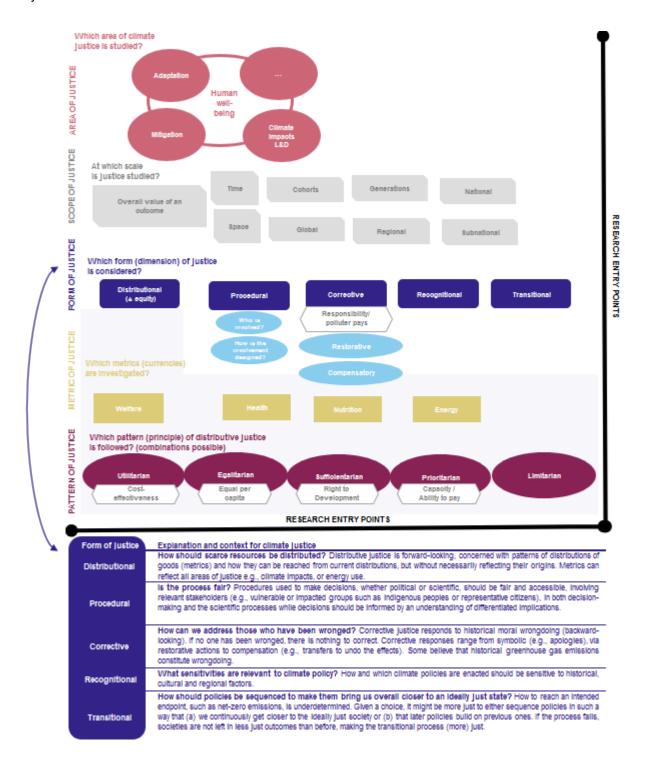


Figure 1. A justice framework to guide climate research and policy discussions. Area of climate justice (magenta) studied, followed by the scope of justice (space & time, grey) and the form of justice (blue), as described in more detail in the table below (linked by an arrow). Within distributional justice, different metrics (yellow) and patterns (burgundy) can be combined for which examples are given. We have added the principles of equity (white) used in IPCC reports by the Intergovernmental Panel on Climate Change (IPCC)¹³ to study mitigation effort sharing and remaining emissions quota to illustrate where most of the equity discourse in mitigation scenarios has happened so far. Depending on the research question, the entry point to the framework and focus of the study may differ and additional elements may be investigated.

Applying the framework to mitigation scenarios

Applying the justice framework to mitigation scenarios as a proof of concept raises several moral and scientific questions related to the research process^{47–49}, as well as to details on the applied tools, their design and underlying assumptions^{12,30,49–52}. The Representative Concentration Pathway (RCP) and Shared Socioeconomic Pathway (SSP) frameworks^{53–55} were designed *inter alia* to increase comparability across the diverse models used by the scenario community. They permit an integrated analysis of climate change. Several studies have reflected on whether this combined RCP-SSP framework is fit-for-purpose and assessed the needs for further development^{56,57}. While these studies do not explicitly cover several justice considerations, recent calls do include moving towards more diverse accounts of justice⁵⁸. Since the SSPs have been used in a large number of studies^{56,59,60}, and notably played a vital role in the Sixth Assessment Report of the IPCC¹, it is fundamental to understand how well they capture the breadth of justice accounts, what they are lacking, and how they can be improved for the next generation of scenarios to enable better climate research.

First, we scan the SSP narratives for which justice considerations they addressed. The narratives underpin the quantification of specific parameters that serve as inputs to the models. Second, to understand the extent that justice considerations have been addressed, we elucidate which parts of the justice framework existing mitigation scenario literature has covered and to what extent.

Justice in Shared Socioeconomic Pathway narratives

Our framework helps bring attention to justice-relevant considerations embedded in the SSPs. The SSP narratives⁶¹ describe various internally consistent socioeconomic development trajectories using diverse elements (see SI Table S1) and how they might relate to different levels of mitigation and adaptation challenges in view of climate change within the 21st century. We highlight here the SSP elements that speak most directly to our framework and are not discussing the design and content of individual SSPs for which more detailed narratives and marker quantifications are available⁵⁴.

The SSPs followed in the footsteps of the IPCC's Special Report on Emission Scenarios⁶², which featured different socioeconomic development pathways.

The SSP narratives show that, from early in the SSP development process, justice considerations feature in narrative elements. Justice is however not considered in the SSPs in a systematic and explicit way. Applications based on the SSPs consider justice in different ways and only a limited set of studies have attempted to quantify justice considerations explicitly as our literature review below found. Several SSP narrative elements have received less attention⁵⁶, such as gender equality, perhaps because they went unquantified (see information SSP databases^{59,60} and the literature review below). That an element is addressed in the SSP narratives does not necessarily mean i) that the full plausible outcome space is covered in the current set of SSPs; ii) that it has (so far) been considered in a scenario study in more detail; or iii) that it can be quantified with currently available tools or data.

The SSP narratives include several elements that match considerations of our justice framework, such as reflections of procedural or recognitional justice (e.g., "societal participation"). Also, the SSP framework and narratives development were accompanied by an inclusive process, which consisted of several workshops involving the broader research community and users of scenarios as well as a public review of the narratives and initial quantifications⁶³. Distributional justice in economic and human development is the most prominent form of justice in the SSP narratives: "equity" and "inequality" are stand-alone SSP elements, where the former is generally not discussed in detail. Economic inequality is an indicator and SSP element that is related to a pattern of justice described in our framework, since describing changes in inequality seems to reflect progress towards or deterioration from an egalitarian pattern. Economic growth and income level are also important SSP elements used by many interpretations as both a proxy for utility and as a modelling variable to derive production and consumption patterns. For human development, SSP narratives speak to access to services for decent living (i.e., food, energy, water, sanitation, education, health). Sufficientarian and limitarian patterns are implicit, for example, with regards to meat consumption. Population trends, including level of educational attainment⁶⁴, are another important input SSP element. In this context, differential investment in education results in diverse population composition and size which in turn yield different levels of mitigation and adaptation challenges. Several justice considerations from our framework are not further specified or discussed, leaving room for misinterpretation, or just being entirely omitted within the SSP narratives. Corrective justice is not mentioned in the narratives, which was a design choice. Different policy approaches could reflect corrective and transitional justice considerations in ways which are summarized and studied in scenarios in line with different SSP trajectories.⁶⁵ The spatial scope of justice in the narrative elements generally

216

217

218

219

220

221

222

223

224

225

226

227

228

229

230

231

232

233

234

235

236

237

remains at country or regional level. The temporal scope is not addressed explicitly beyond the potential period of investigation, which originally extended to 2100.

We conclude that, although the SSP narrative design may have begun by considering justice considerations our framework covers, subsequent developments and applications have neglected many of these considerations—especially the considerations which remain unquantified. The goal of our framework is to make it easier to tell which of these considerations have been neglected, and how alternative justice assumptions could be adopted.

Existing efforts to include justice considerations in mitigation scenario literature

Next, to get a sense of how much of the justice landscape has been covered, we dive into the wealth of SSP literature. Our intention was to see which considerations of justice are highlighted and which are neglected, as well as which predominate in the literature. We base our review on the two publicly available SSP literature databases^{56,59,60}. These contain around 2,500 articles that detail various SSP applications. They were published between 2014 and 2021 and have been coded using a range of criteria (e.g., covered indicators, timelines). SSP1 with rapid improvements in social and economic equity is used in more than half (> 1,300) of the articles. The continuation of current trends of SSP2 (~2,000) is used most (often as a baseline) while SSP3 (~1,200) and SSP5 (~1,300), which depict development of worsening inequality, are used equally often. SSP4 (~650) with its change towards high inequality is used less frequently. More than 1,400 studies deal with climate impacts and vulnerability⁵⁶. Numerous articles investigate other justice-relevant considerations, such as poverty and living standards (47), SDGs (67), or health (167).

Around 320 mitigation studies investigate trade-offs and synergies across different regional trajectories for human wellbeing and tackling climate change. In some of these studies, justice-related assumptions are implied but not discussed. For instance, a study might adopt a particular SSP/RCP combination which suggests a particular pattern of justice, e.g., a scenario that uses exogenous inputs with converging GDP

per capita such as in SSP1, reflecting the move towards a more egalitarian distribution pattern with low adaptation and mitigation challenges, and RCP2.6 which translates to lower climate impacts. However, many such assumptions are not undertaken from a justice motivation, which is why we focus on studies that explicitly refer to justice in our review.

About a quarter (77) of the studies explicitly use justice-related terms, which we analyze in detail (Figure 2, details in S2. Literature Review in the SI). In response to calls for insights about climate justice, the term "justice" has been used more recently, whereas the terms "distribution", "equity" and "(in)equality" have been in use for longer (Figure S2 in SI). Studies without an explicit justice focus still retain implicit commitments about justice, be it through the choice of SSPs, model-set up, mitigation objectives or metrics and patterns.

Distributional justice accounts dominated in our review. The predominant indicators are GDP^{66,67} or greenhouse gas emissions (rights or mitigation effort), based on different equity principles^{12,13,68–70}. Fundamentally important metrics for wellbeing, such as energy services⁷¹, health or nutrition⁷² are explored less often, and only recently and infrequently for multiple indicators together.^{73,74}. Different patterns of distributional justice have been discussed recently^{75,76}. Utilitarian, prioritarian^{77,78} and egalitarian^{79,80} patterns dominate in the reviewed papers, with utilitarian assumptions often adopted as baselines or without recognition of these normative commitments⁸¹. Patterns are also mixed⁸²; whereas sufficientarian^{83,84} and limitarian^{85,86} patterns⁷³ are less well-explored, but some recent literature has started to address them^{87,88}.

The justice-relevant analyses are undertaken at different stages within the scenario modeling process from data input, modelling choices and highlighted model outputs, to scenario evaluation and post-processing methods (Figure S2). Clear reporting and reflections on the implications of when in the research design justice is considered are lacking.

Procedural justice through stakeholder engagement occurs especially at regional and local levels^{89,90} and for narrative development. Some of the studies coded for procedural justice could also apply for recognitional justice, such as those accounting for indigenous knowledge⁹¹. Notions of corrective justice are captured by differentiated investment flows for mitigation based on historical responsibility⁹².

This review highlights gaps in research with regards to indicators and patterns of distributional justice.

Other forms of justice also provide novel research opportunities, as well as investigating different justice considerations and their role along the scenario research process.

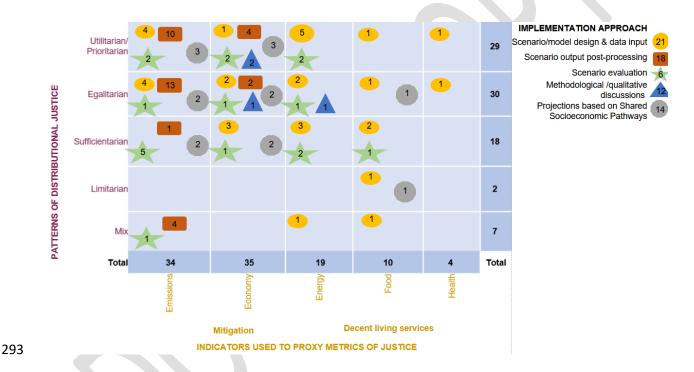


Figure 2. Summary of patterns, indicators, and implementation approaches of distributional justice of the review on articles with justice terms in their title or abstract (N=77). Note: the number of unique studies does not match the total as some studies involved several patterns (for different metrics), and some studies involved patterns that were not easily defined. Details in Supplementary Information.

Expanding the justice space in mitigation scenarios

Our framework provides a systematic guide to engage with different justice considerations and to highlight current gaps in climate change research. We believe this can help scientists reflect on their work in an ethically coherent way⁹³. Philosophers of climate science have increasingly noted the role of values⁹⁴. The first step for any researcher to improve their approach to justice is to realize that research is not free of justice^{12,50} and having a framework to understand what justice considerations might be applicable. Depending on the tools and research processes, different challenges exist as certain justice considerations, such as corrective justice, are more difficult to cover, for example, in scenario research than in others.

Based on our framework, we identify avenues for justice-related future research to enhance the scenario

Based on our framework, we identify avenues for justice-related future research to enhance the scenario space (Table 1). These are our suggestions and other researchers applying the framework might identify others. Awareness and reporting of underlying assumptions, motivations and scenario choices is key. For instance, the utilitarian pattern of total (global) welfare maximization, e.g., through minimizing overall mitigation costs [or the assumption that highest utility comes from mitigation where it has the lowest costs⁶⁶], which has dominated previous work, is an example of an implicit assumption that is not commonly recognized by scientists as a substantive pattern of justice⁴⁹. Utility or welfare is the core metric in some IAMs, often proxied by consumption or sometimes even by emissions⁷⁶. Efficiency concerns justify the pursuit of lowest cost, but (independent) *distributional* concerns might advocate sensitivity to where the costs fall¹³. The models generally do not represent the actors who mobilize the investments, though.

A variety of objections to the assumptions and underpinnings of IAMs have been made^{12,30,49–52}, but exploration of these goes beyond our goals and the scope of this paper. Often, due to lack of awareness and structured thinking, critical assumptions with justice implications (e.g., discount rate⁹⁵) and description of how narratives and constraints are translated in developing scenarios and their

quantifications are not⁹⁵—or not in sufficient detail—described in method sections or supplementary information, let alone discussed in the context of justice⁸¹ There are also surveys of ethical assumptions in IAMs from a moral perspective^{96,97}. This is particularly relevant when modeled policies are strongly affected by the assumption of a certain baseline or when scenarios are compared to each other⁹⁸. A lack in sharing such information is also relevant in further post-processing studies, which look at different development and distributive outcomes. It is also important to discriminate clearly between model input and output variables and any post-processing work. Open and understandable communication and reflection on these issues can help users of scenarios classify and better understand relevant insights. This can also benefit procedural justice with regards to the science-policy interface.

Distributional analyses can be extended to a broader set of 1) metrics that are reflective of the currently unequal development status of nations and populations, such as indicators of multidimensional deprivation and decent living standards and 2) patterns of justice to study different ways metrics are distributed.

Procedural justice in research contexts can apply to selection of tools and models. For instance, if models are overly aggregated (e.g., with representative agent models), it may be hard to detect effects on vulnerable sectors or socio-economic groups. Thus, smaller units of investigation relating to the number of units or scope of aggregation⁴⁹ to include, for example, granular quantifications of national level distributions could be considered. Since these outcomes might have distributional implications, it is important for procedurally just research to be aware of these dependencies. Further, model set-ups that allow the researcher to detect morally important outcomes may better reflect procedural justice in research practices. While it is difficult to predict the evolution of political and social processes, thinking through how scenarios reflect issues of procedural justice is an important open topic.

For recognitional justice, consideration of stakeholder values and contexts may be relevant in many ways. First, the research design should draw on literature, with attention paid, if possible, to those affected. Relatedly, stakeholder engagement should be extended (following, e.g., best practices⁸⁹). As a next step, our framework could be used for engagement with stakeholders to elicit systematic input on which patterns of justice are perceived as fair and why for different metrics and regions. Such processes could contribute to increasing recognitional justice and enhancing scenario space and impact⁹⁹. A variety of speeds, thresholds and pattern configurations can be considered in studies and consultation exercises to understand perceptions of justice from different stakeholders. Stakeholder processes can also be useful in exploring other forms of justice and how they are reflected in scenarios' transitional justice: for example, determining practically feasible policy sequences to be considered in scenario narratives and designs¹⁰⁰. Another aspect of recognitional justice, which has proved challenging, relates to the diversity in research teams^{30,48,49}.

Corrective justice can be incorporated in several ways, but one way is to combine it with distributional justice. How to incorporate historical responsibility is a debated issue¹⁰¹, with corrective justice approaches assuming historical emitters had both control over and knowledge of the consequences of their emissions. While the extent that historical responsibility is the correct paradigm is contested²⁰, potentially justifiable ways of addressing responsibility include adjusting carbon budgets considering historical emissions or inclusion of compensatory payments¹⁰², also in combination with stakeholder processes. Corrective justice could also be included in the narratives, given its prominence in climate negotiations. This could inform discussions on sustainable and alternative development concepts¹⁰³, including just transitions¹⁰⁴, the broader climate justice discourse^{5,7} and safe and just corridors for humanity¹⁰⁵.

The proposed framework advances interdisciplinary understanding of climate justice and can help prevent justice from being mischaracterized or used to justify delayed mitigation¹⁰⁶. With justice being both a potential enabler and barrier for decarbonization, more justice-related research is needed for the next IPCC cycle¹. The SSPs were developed to facilitate model intercomparison. Similarly, our framework aims to contribute to improve i) clarity by using terminology shared with justice scholarship, ii) consistency in looking at justice considerations within a coherent whole, and iii) comparability across scenarios and modeling contexts when discussing the same issues.

To systematically do so, we propose a Justice Model Intercomparison Project (JUSTMIP) for mitigation scenarios that builds on our framework and guidance: a JUSTMIP could provide reporting templates for deep dives into different research steps, sectors, or comparing models that run the same scenarios to facilitate a comprehensive study of all AR6 scenarios and models. This will help create awareness about what can or cannot be done with regards to different justice considerations in scenarios and will increase transparency. Scenarios are one of many approaches in climate research. Several of the justice considerations, especially of more granular nature, can more suitably be tackled with other approaches and policy participation. We thus invite researchers from the diverse disciplines working in this realm¹⁰⁷, to use the proposed framework and deepen collaboration to study justice, to engage with stakeholders, to reflect on their roles, research and tools, share insights and report on them.

Table 1. Avenues for future work on justice in mitigation scenarios.

Form of Justice		Options Exemplary implementation approaches	Exemplary implementation approaches	
Distributional	Utilitarian	Expand domain coverage Expand utility/welfare to include different aspects of hum Investigate different patterns and combinations of patterns wellbeing (e.g., the application of specific social welfare functions by ¹⁰⁸)	nan	
	Prioritarian	For different metrics and indicators, at Different groups being served beyond efficiency consider	ations	
	Egalitarian	more granular scopes and with different regional configurations indicators (beyond GDP, GHG)	erent	
	Sufficientarian	Include in narratives Minimum levels of different indicators		
	Limitarian	Caps/upper limits of different indicators		
Procedural	Model design	Transparency about objectives and underlying assumption and their potentially differe impacts with regards to justice questions	nt	
	Scenario development	More and broader stakeholder involvement Discuss regional/national choice and preference for metri and patterns with stakeholders	cs	
	Scenario	Greater diversity in research teams Share of population living in democratic regimes		

	selection			
Corrective	Restorative	•	Include in individual scenario application narrative	Combined with distributional justice (modify patterns considering historical contributions or inclusion of compensatory payments (e.g., 102)
-	Compensatory	•	Inclusion of compensatory payments	Adjust patterns and metrics reflecting historical responsibility
Recognitional		•	Acknowledgement of issue	Using trusted locals to communicate climate policy or suggest contextually sensitive ways to implement policy or design scenarios (e.g., 91)
Transitional		•	Different policy sequencing options for different metrics & patterns	Introducing initial rebate cheques before fully implementing carbon pricing (e.g., 109)

383 Competing interests statement

- 384 The authors declare no competing interests.
- 385 Supplementary Information is available for this paper.

References

- 1. IPCC. Climate Change 2022: Mitigation of Climate Change. Contribution of Working Group III to the Sixth Assessment Report of the Intergovernmental Panel on Climate Change. (Cambridge University Press, 2022).
- 2. Robinson, M. & Shine, T. Achieving a climate justice pathway to 1.5 °C. Nature Climate Change **8**, 564–569 (2018).
- 3. Alemayehou, M. et al. Reframing Climate Justice for Development. (2021).
- 4. Carley, S. & Konisky, D. M. The justice and equity implications of the clean energy transition. Nat Energy **5**, 569–577 (2020).
- 5. Gardiner, S. M. Ethics and Global Climate Change. Ethics 114, 555–600 (2004).
- 6. Dolšak, N. & Prakash, A. Three Faces of Climate Justice. Annu. Rev. Polit. Sci. 25, 283–301 (2022).
- 7. Grasso, M. A normative ethical framework in climate change. Climatic Change 81, 223–246 (2007).
- 8. Krueger, T., Page, T., Hubacek, K., Smith, L. & Hiscock, K. The role of expert opinion in environmental modelling. Environmental Modelling & Software **36**, 4–18 (2012).
- 9. Caney, S. Just Emissions. Philosophy & Public Affairs 40, 255–300 (2012).
- 10. Newell, P., Srivastava, S., Naess, L. O., Torres Contreras, G. A. & Price, R. Toward transformative climate justice: An emerging research agenda. WIREs Climate Change **12**, e733 (2021).
- 11. van Beek, L., Oomen, J., Hajer, M., Pelzer, P. & van Vuuren, D. Navigating the political: An analysis of political calibration of integrated assessment modelling in light of the 1.5 °C goal. Environmental Science & Policy 133, 193–202 (2022).
- 12. Dooley, K. et al. Ethical choices behind quantifications of fair contributions under the Paris Agreement. Nature Climate Change **11**, 300–305 (2021).
- 13. Fleurbaey, M. et al. Sustainable development and equity. (2014).
- 14. Victor, D. G., Carraro, C. & Olmstead, S. M. Fragmented carbon markets and reluctant nations: implications for the design of effective architectures. in Architectures for Agreement: Addressing Global Climate Change in the Post-Kyoto World (eds. Aldy, J. E. & Stavins, R. N.) 133–184 (Cambridge University Press, 2007). doi:10.1017/CBO9780511802027.005.
- 15. Klinsky, S. et al. Why equity is fundamental in climate change policy research. Global Environmental Change **44**, 170–173 (2017).

Klinsky et al. (2017) debate the relevant of questions of equity in climate policy research.

- 16. Bergquist, M., Nilsson, A., Harring, N. & Jagers, S. C. Meta-analyses of fifteen determinants of public opinion about climate change taxes and laws. Nature Climate Change **12**, 235–240 (2022).
- 17. Rawls, J. A Theory of Justice. (Harvard University Press, 1971). doi:10.2307/j.ctvjf9z6v. Rawls (1971) developed the distinctions between distributive and procedural justice, in particular the role of procedural justice in making an outcome just or merely providing evidence for the just outcome. Our account of transitional justice developed Rawlsian ideas.
- 18. Miller, D. Justice. The Stanford Encyclopedia of Philosophy. (Edward N. Zalta (ed.), 2021).
 Miller (2021) is a key summary of the justice literature in philosophy and, importantly for our project, indicates how corrective and distributive justice are orthogonal to each other.
- 19. Macron, E. et al. A green transition that leaves no one behind': world leaders release open letter. The Guardian (2023).
- Wallimann-Helmer, I., Meyer, L., Mintz-Woo, K., Schinko, T. & Serdeczny, O. The Ethical Challenges in the Context of Climate Loss and Damage. in Loss and Damage from Climate Change: Concepts, Methods and Policy Options (eds. Mechler, R., Bouwer, L. M., Schinko, T., Surminski, S. & Linnerooth-Bayer, J.) 39–62 (Springer International Publishing, 2019). doi:10.1007/978-3-319-72026-5
- 21. Hourdequin, M. Geoengineering Justice: The Role of Recognition. Science, Technology, & Human Values **44**, 448–477 (2019).
- 22. Preston, C. & Carr, W. Recognitional Justice, Climate Engineering, and the Care Approach. Ethics, Policy & Environment **21**, 308–323 (2018).
- 23. Linsenmeier, M., Mohommad, A. & Schwerhoff, G. Policy sequencing towards carbon pricing among the world's largest emitters. Nature Climate Change **12**, 1107–1110 (2022).
- 24. Sommons, A. J. Ideal and Nonideal Theory. Philosophy & Public Affairs 38, 5–36 (2010).
- 25. Brundtland, G. H. What is sustainable development. Our common future 8, (1987).
- 26. Deutsch, M. Equity, Equality, and Need: What Determines Which Value Will Be Used as the Basis of Distributive Justice? Journal of Social Issues **31**, 137–149 (1975).
- 27. Sen, A. Equality of What? in Tanner Lectures on Human Values, Volume 1 (ed. McMurrin, S.) (Cambridge University Press, 1980).
- 28. Sen, A. What Do We Want from a Theory of Justice? The Journal of Philosophy **103**, 215–238 (2006).
- 29. Shue, H. Subsistence Emissions and Luxury Emissions. Law & Policy 15, 39–60 (1993).
- 30. Rubiano Rivadeneira, N. & Carton, W. (In)justice in modelled climate futures: A review of integrated assessment modelling critiques through a justice lens. Energy Research & Social Science **92**, 102781 (2022).
- 31. Morgan, M. G. & Mellon, C. Certainty, uncertainty, and climate change. Climatic Change **108**, 707 (2011).
- 32. Chichilnisky, G., Hammond, P. J. & Stern, N. Fundamental utilitarianism and intergenerational equity with extinction discounting. Social Choice and Welfare **54**, 397–427 (2020).
- 33. Heath, J. Climate Ethics: Justifying a Positive Social Time Preference. Journal of Moral Philosophy **14**, 435–462 (2017).
- 34. Adler, M. et al. Priority for the worse-off and the social cost of carbon. Nature Climate Change **7**, 443–449 (2017).

- 35. Arneson, R. J. Prioritarianism. (Cambridge University Press, 2022).
- 36. Parfit, D. Equality and Priority. Ratio **10**, 202–221 (1997).
- 37. Casal, P. Why Sufficiency Is Not Enough. Ethics **117**, 296–326 (2007).
- 38. Herlitz, A. The indispensability of sufficientarianism. Critical Review of International Social and Political Philosophy **22**, 929–942 (2019).
- 39. Huseby, R. Sufficiency and the Threshold Question. J Ethics 24, 207–223 (2020).
- 40. Rao, N. D. & Min, J. Decent Living Standards: Material Prerequisites for Human Wellbeing. Social Indicators Research **138**, 225–244 (2018).
- 41. Robeyns, I. Why Limitarianism?*. Journal of Political Philosophy 30, 249–270 (2022).
- 42. Fehr, C. What is in it for me? The benefits of diversity in scientific communities. in Feminist Epistemology and Philosophy of Science: Power in Knowledge (ed. Grasswick, H.) 133–154 (Springer, 2011).
- 43. Miner, K. et al. The co-production of knowledge for climate science. Nature Climate Change (2023) doi:10.1038/s41558-023-01633-4.
- 44. Caney, S. Justice and Future Generations. Annu. Rev. Polit. Sci. 21, 475–493 (2018).
- 45. Perkins, P. E. Climate justice, gender and intersectionality. in Routledge handbook of climate justice 349–358 (Routledge, 2018).
- 46. Whyte, K. Too late for indigenous climate justice: Ecological and relational tipping points. WIREs Climate Change **11**, e603 (2020).
- 47. Gay-Antaki, M. & Liverman, D. Climate for women in climate science: Women scientists and the Intergovernmental Panel on Climate Change. Proceedings of the National Academy of Sciences 115, 2060–2065 (2018).
- 48. Ravikumar, A. P. et al. Enabling an equitable energy transition through inclusive research. Nature Energy (2022) doi:10.1038/s41560-022-01145-z.
- 49. Jafino, B. A., Kwakkel, J. H. & Taebi, B. Enabling assessment of distributive justice through models for climate change planning: A review of recent advances and a research agenda. WIREs Climate Change 12, e721 (2021).
 - Jafino et al. (2021) discuss ways IAMS can tackle different distributional justice issues.
- 50. Beck, M. & Krueger, T. The epistemic, ethical, and political dimensions of uncertainty in integrated assessment modeling. WIREs Climate Change **7**, 627–645 (2016).
- 51. Klinsky, S. & Winkler, H. Building equity in: strategies for integrating equity into modelling for a 1.5°C world. Philosophical Transactions of the Royal Society A: Mathematical, Physical and Engineering Sciences **376**, 20160461 (2018).
- 52. Lenzi, D., Lamb, W. F., Hilaire, J., Kowarsch, M. & Minx, J. C. Don't deploy negative emissions technologies without ethical analysis. (Nature Publishing Group, 2018).
- 53. O'Neill, B. C. et al. A new scenario framework for climate change research: the concept of shared socioeconomic pathways. Climatic Change **122**, 387–400 (2014).
- 54. Riahi, K. et al. The Shared Socioeconomic Pathways and their energy, land use, and greenhouse gas emissions implications: An overview. Global Environmental Change **42**, 153–168 (2017).
- 55. van Vuuren, D. P. et al. The representative concentration pathways: an overview. Climatic Change **109**, 5 (2011).
- 56. O'Neill, B. C. et al. Achievements and Needs for the Climate Change Scenario Framework. Nature Climate Change 1074–1084 (2020).

- 57. Pedersen, J. T. S. et al. IPCC emission scenarios: How did critiques affect their quality and relevance 1990–2022? Global Environmental Change **75**, 102538 (2022).
- 58. van Ruijven, B. J. et al. . Forum on Scenarios for Climate and Societal Futures: Meeting Report. (2022).
- 59. Green, C. et al. Shared Socioeconomic Pathways (SSPs) Literature Database, v1, 2014-2019. (NASA Socioeconomic Data and Applications Center (SEDAC), 2021).
- 60. Green, C. et al. Shared Socioeconomic Pathways (SSPs) Literature Database, Version 2, 2020-2021 (Preliminary Release). (NASA Socioeconomic Data and Applications Center (SEDAC), 2022).
- 61. O'Neill, B. C. et al. The roads ahead: Narratives for shared socioeconomic pathways describing world futures in the 21st century. Global Environmental Change **42**, 169–180 (2017).
- 62. Nakicenovic, N. & Swart, R. Special Report on Emissions Scenarios (SRES) A Special Report of Working Group III of the Intergovernmental Panel on Climate Change. vol. 559 (2000).
- 63. Ebi, K. L. et al. A new scenario framework for climate change research: background, process, and future directions. Climatic Change **122**, 363–372 (2014).
- 64. KC, S. & Lutz, W. The human core of the shared socioeconomic pathways: Population scenarios by age, sex and level of education for all countries to 2100. Global Environmental Change **42**, 181–192 (2017).
- 65. Kriegler, E. et al. A new scenario framework for climate change research: the concept of shared climate policy assumptions. Climatic Change **122**, 401–414 (2014).
- 66. Bauer, N. et al. Quantification of an efficiency–sovereignty trade-off in climate policy. Nature **588**, 261–266 (2020).
- 67. Liu, J.-Y., Fujimori, S. & Masui, T. Temporal and spatial distribution of global mitigation cost: INDCs and equity. Environmental Research Letters **11**, 114004 (2016).
- 68. Höhne, N., den Elzen, M. & Escalante, D. Regional GHG reduction targets based on effort sharing: a comparison of studies. null **14**, 122–147 (2014).
- 69. Robiou du Pont, Y. et al. Equitable mitigation to achieve the Paris Agreement goals. Nature Climate Change **7**, 38–43 (2017).
- 70. van den Berg, N. J. et al. Implications of various effort-sharing approaches for national carbon budgets and emission pathways. Climatic Change **162**, 1805–1822 (2020).
- 71. Pachauri, S., Poblete-Cazenave, M., Aktas, A. & Gidden, M. J. Access to clean cooking services in energy and emission scenarios after COVID-19. Nat Energy **6**, 1067–1076 (2021).
- 72. Hasegawa, T., Havlík, P., Frank, S., Palazzo, A. & Valin, H. Tackling food consumption inequality to fight hunger without pressuring the environment. Nature Sustainability **2**, 826–833 (2019).
- 73. Grubler, A. et al. A low energy demand scenario for meeting the 1.5 °C target and sustainable development goals without negative emission technologies. Nature Energy 3, 515–527 (2018). Grubler et al. (2018) describe a scenario that reflects sufficientarian and limitarian patterns for diverse services and goods related to energy demand.
- 74. Soergel, B. et al. A sustainable development pathway for climate action within the UN 2030 Agenda. Nat. Clim. Chang. 11, 656–664 (2021).

 Soergel et al. (2021) study a scenario satisfying diverse indicators related to human wellbeing.
- 75. Steininger, K. W., Williges, K., Meyer, L. H., Maczek, F. & Riahi, K. Sharing the effort of the European Green Deal among countries. Nature Communications **13**, 3673 (2022).

- 76. Żebrowski, P., Dieckmann, U., Brännström, Å., Franklin, O. & Rovenskaya, E. Sharing the Burdens of Climate Mitigation and Adaptation: Incorporating Fairness Perspectives into Policy Optimization Models. Sustainability **14**, 3737 (2022).
 - Żebrowski et al. (2022) discuss different patterns of distributive justice and how models could implement those.
- 77. Ueckerdt, F. et al. The economically optimal warming limit of the planet. Earth Syst. Dynam. **10**, 741–763 (2019).
- 78. Chen, Y., Liu, A. & Cheng, X. Quantifying economic impacts of climate change under nine future emission scenarios within CMIP6. Science of The Total Environment **703**, 134950 (2020).
- 79. Benveniste, H., Boucher, O., Guivarch, C., Treut, H. L. & Criqui, P. Impacts of nationally determined contributions on 2030 global greenhouse gas emissions: uncertainty analysis and distribution of emissions. Environmental Research Letters 13, 014022 (2018).
- 80. King, A. D. & Harrington, L. J. The Inequality of Climate Change From 1.5 to 2°C of Global Warming. Geophysical Research Letters **45**, 5030–5033 (2018).
- 81. Yang, P. et al. Solely economic mitigation strategy suggests upward revision of nationally determined contributions. One Earth **4**, 1150–1162 (2021).
- 82. Pye, S. et al. An equitable redistribution of unburnable carbon. Nature Communications **11**, 3968 (2020).
- 83. Byers, E. et al. Global exposure and vulnerability to multi-sector development and climate change hotspots. Environmental Research Letters **13**, 055012 (2018).
- 84. Bijl, D. L. et al. A physically-based model of long-term food demand. Global Environmental Change **45**, 47–62 (2017).
- 85. van Meijl, H. et al. Modelling alternative futures of global food security: Insights from FOODSECURE. Global Food Security **25**, 100358 (2020).
- 86. Molotoks, A., Smith, P. & Dawson, T. P. Impacts of land use, population, and climate change on global food security. Food and Energy Security **10**, e261 (2021).
- 87. Jaccard, I. S., Pichler, P.-P., Többen, J. & Weisz, H. The energy and carbon inequality corridor for a 1.5 °C compatible and just Europe. Environmental Research Letters **16**, 064082 (2021).
- 88. Millward-Hopkins, J. & Oswald, Y. 'Fair' inequality, consumption and climate mitigation. Environmental Research Letters **16**, 034007 (2021).
- 89. Mitter, H. et al. Shared Socio-economic Pathways for European agriculture and food systems: The Eur-Agri-SSPs. Global Environmental Change **65**, 102159 (2020).
- 90. Palazzo, A. et al. Linking regional stakeholder scenarios and shared socioeconomic pathways: Quantified West African food and climate futures in a global context. Global Environmental Change **45**, 227–242 (2017).
- 91. Díaz, S. et al. Pervasive human-driven decline of life on Earth points to the need for transformative change. Science **366**, eaax3100 (2019).
- 92. Pachauri, S. et al. Fairness considerations in global mitigation investments. Science (2022) doi:10.1126/science.adf0067.
- 93. Ellenbeck, S. & Lilliestam, J. How modelers construct energy costs: Discursive elements in Energy System and Integrated Assessment Models. Energy Research & Social Science **47**, 69–77 (2019).
- 94. Majszak, M. & Jebeile, J. Expert judgment in climate science: How it is used and how it can be justified. Studies in History and Philosophy of Science **100**, 32–38 (2023).

- 95. Drupp, M. A., Freeman, M. C., Groom, B. & Nesje, F. Discounting Disentangled. American Economic Journal: Economic Policy **10**, 109–34 (2018).
- 96. Fleurbaey, M. et al. The Social Cost of Carbon: Valuing Inequality, Risk, and Population for Climate Policy. The Monist **102**, 84–109 (2019).
- 97. Mintz-Woo, K. Chapter 23 The ethics of measuring climate change impacts. in The Impacts of Climate Change (ed. Letcher, T. M.) 521–535 (Elsevier, 2021). doi:10.1016/B978-0-12-822373-4.00023-9.
- 98. Wei, Y.-M. et al. Self-preservation strategy for approaching global warming targets in the post-Paris Agreement era. Nature Communications **11**, 1624 (2020).
- 99. Clayton, S. The Role of Perceived Justice, Political Ideology, and Individual or Collective Framing in Support for Environmental Policies. Social Justice Research **31**, 219–237 (2018).
- 100. Meckling, J., Sterner, T. & Wagner, G. Policy sequencing toward decarbonization. Nature Energy **2**, 918–922 (2017).
- 101. Climate Justice and Historical Emissions. (Cambridge University Press, 2017). doi:10.1017/9781107706835.
- 102. Mintz-Woo, K. & Leroux, J. What do climate change winners owe, and to whom? Economics and Philosophy **37**, 462–483 (2021).
- 103. Kothari, A., Demaria, F. & Acosta, A. Buen Vivir, Degrowth and Ecological Swaraj: Alternatives to sustainable development and the Green Economy. Development **57**, 362–375 (2014).
- 104. McCauley, D. & Heffron, R. Just transition: Integrating climate, energy and environmental justice. Energy Policy **119**, 1–7 (2018).
- 105. Dearing, J. A. et al. Safe and just operating spaces for regional social-ecological systems. Global Environmental Change **28**, 227–238 (2014).
- 106. Lamb, W. F. et al. Discourses of climate delay. Global Sustainability 3, (2020).
- 107. Peng, W. et al. Climate policy models need to get real about people—here's how. (2021).
- 108. Budolfson, M. B. et al. Utilitarian benchmarks for emissions and pledges promote equity, climate and development. Nat. Clim. Chang. 11, 827–833 (2021).
- 109. Beiser-McGrath, L. F. & Bernauer, T. Could revenue recycling make effective carbon taxation politically feasible? Science Advances **5**, eaax3323.